THE IMPACT OF CONGESTION MANAGEMENT ON AIR POLLUTION EMISSIONS IN URBAN FREEWAYS

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ABSTRACT

Urban and semi urban transport contributes considerably to many environmental problems, e.g. air pollution and environmental noise. Congestion in motorways in particular, has a significant effect in traffic conditions and the atmospheric environment as well. In addition to delays and queues incidents also affect fuel consumption and air pollution. Athens Ring Tollway (“Attiki Odos” or “Attika Tollway” – “AT”) is a 70 km freeway centreline length in each direction and is used as a Ring Road for Athens, the capital of Greece. The harmonious co-existence of the motorway with the environment has been a difficult task, but successfully achieved by Attica Tollway regarding environmental noise through the implementation of comprehensive management, including monitoring, assessment & implementation of the appropriate mitigation measures i.e. noise barriers & land use organization. In this article and in order to further calculate and evaluate the benefits of AT incident management which is given through Attica Tollway Patrol Service (ATPS), Freeway Service Patrol Evaluation Methodology (FSPE) is used. An FSPE model has been examined for the effect of ATSP in the total length of the freeway for the year 2009.

Keywords: Air pollution, Attiki Odos, fuel consumption, incident management, traffic congestion, urban freeways.

1 INTRODUCTION

Congestion in motorways has significant effect in traffic conditions and the atmospheric environment as well. According to the Federal Highway Administration [1], road incidents with impact on traffic capacity in USA is the second cause of congestion following the effect of ‘physical bottlenecks’ (lane drop, merging areas, ramps, etc). FHWA also indicates [2], that 60% of the delays are due to incidents in urban motorways. Other studies [3, 4] showed that incidents cause more than 50% of total delays experienced by motorists in all urban areas. Half of that (25%) is caused by traffic incidents such as crashes, breakdowns, road debris and spilled cargo. It is also reported [5] that the congestion “invoice” for the cost of extra time and fuel in 439 urban areas in the US (all values in constant 2010 dollars) was $101 billion in 2010 in comparison with $79 billion in 2000 and $21 billion in 1982. In addition to delays and queues incidents also affect fuel consumption and air pollution. A stochastic model by Salimol and Jacko [6] estimates the average emission of CO, VOC, NOX, and PM2.5, and traffic delays due to incidents. The study indicates that a 5% reduction in traffic via rerouting or other demand management can reduce emissions up to 30%.

One of the most important actions to relief congestion, compared with other measures such as pricing, high occupancy lanes, etc is Traffic Incident Management (TIM). TIM consists of a planned and coordinated multi-disciplinary process to detect, respond and clear traffic incidents so that traffic flow may be restored as safely and quickly as possible [7]. Effective TIM reduces the duration and the impacts of traffic incidents and improves the safety of motorists, crash victims and emergency responders [8]. In freeways, an essential component of TIM, is Patrol or Intervention Teams which are small trucks or vans patrolling along the freeway and are usually dispatched by Traffic Control Centres operators to intervene to an incident. Studies in the USA indicated that the percentage of covered motorways by Patrol Services in 2008 was 46% of the total motorway network [7].
Urban and semi urban transport contributes considerably to many environmental problems, e.g. air pollution and environmental noise. According to European Commission’s statistics, in the year 2000, the transport sector contributed 29% of all CO₂ emissions in the EU, of which road transport was responsible for 83%. Traffic congestion, in particular, is responsible for major environmental and economic impacts and building new transport infrastructure is unlikely to give a reliable solution towards a sustainable transport and mobility [9].

In order to evaluate the environmental impact, in terms of air pollutant emissions, it is necessary to evaluate the real driving patterns reflecting different types of road network, the traffic conditions with emphasis to congestion events and drivers’ behaviour characteristics [10].

Athens Ring Tollway (“Attiki Odos” or “Attika Tollway” – “AT”), is a 70 km freeway centreline length in each direction and is used as a Ring Road for Athens, the capital of Greece. There are 39 entrances to the rollway through toll plazas with 195 toll lanes. Mainly it is a 3 lane freeway with a small section (less than 20 km) with 2 lanes.

AT was delivered in segments starting May of 2001 and was concluded in late spring of 2004, prior to the 2004 summer Olympics. It consists of two major freeway sections, which are perpendicular to one another: a) The “Elefsina – Stavros – Spata A/O (ESSM – AO), b) The “Imittos Western Peripheral Motorway” (IWPM). The Attika Tollway network is equipped with 8 air pollution monitoring stations in selected locations (Fig. 1)

2 ATMOSPHERIC POLLUTION MONITORING IN ATTICA TOLLWAY
The harmonious co-existence of the motorway with the environment has been a difficult task, but successfully achieved by Attica Tollway regarding environmental noise through the implementation of comprehensive management, including monitoring, assessment & implementation of the appropriate mitigation measures i.e. noise barriers & land use organization.
Within the framework of environmental monitoring regarding impacts due to AT’s operations, an integrated network of 8 permanent and fully automatic monitoring stations, including environmental road traffic noise, atmospheric pollution and meteorological data monitoring equipment, has been installed and is operating successfully [11].

In order for AT to conform to the European directive 2008/50/EC [12] before the given deadline (1/1/2009), as well as to complete the upgrade – completion of the system’s adaptation to the European directive 2002/49/EC [13], AT network proceeded: (a), in the execution of a transitional – short period – monitoring program regarding suspended particles (PM$_{10}$ & PM$_{2.5}$), in order to evaluate the need of continuous monitoring as well as the physical relation between them, (b) after completion of this program the installation of PM$_{2.5}$ & BTEX sensors, and, (c) to the complete upgrade of the existing permanent stations of monitoring environmental road traffic noise with integrated self-recording systems and a telematic system via fibre optics.

Therefore the new fully operating updated network ensures, the continuous recording of PM$_{2.5}$, the continuous recording and monitoring of concentration of benzene and finally the complete upgrade and adaptation of “real time” acoustic recordings of the Road Traffic Noise indices as per the EU directive 2002/49/EC and the relative existing Greek legal framework (JMD 13586/724/FEK/B/384/28/3/2006) [13], within a full communication telematics network based of optical fibres.

From, the total of 8 monitoring stations especially in the stations referred as A8.2 & IWPM 2 (see Fig. 1) a full monitoring equipment version is installed including CO, NO$_2$, PM$_{10}$, PM$_{2.5}$ & BTEX sensors, it is interesting to present (see Figs 2 and 3), the relevant comparative fluctuation of the above air pollutants (all in µg/m$^3$ except CO in mg/m$^3$) for an 18 months time period (2010–2011).

The comparative average traffic flow fluctuation is also presented in the following Fig. 4. On both monitoring stations the average values of all pollutants present a steady consistence and correlation with the average road traffic flows, even though in some cases, important variations on both average speed and local climatic conditions, especially in different seasonal periods, may affect the results.

The correlation of the above long term measured data (traffic flow and air pollutants) justify that consistent efforts of AT operations authority related to congestion management which should bring significant results in air pollution abatement. In addition to traffic measures such as traffic information

![Figure 2: Station A 8.2 – all air pollutants.](image-url)
to the users, variable speed limits, real time traffic management, etc, traffic incident management seems to be a critical positive factor for the reduction of the non-recurrent congestions impacts both in road traffic and the atmospheric environment.

In this article and in order to further calculate and evaluate the benefits of AT incident management which is given through Attica Tollway Patrol Service (ATPS), Freeway Service Patrol Evaluation Methodology (FSPE) is used. The FSPE model evaluation considers the benefit resulting from the reduction of delays, fuel consumption and emissions comparing “with” and “without” ATPS features and effects of an incident (duration, lane/s closure, capacity reduction, delays, average speed in queue, etc). The final result is the B/C ratio (Benefit/Cost ratio i.e. the total benefit (B) for the users due to fuel and time savings over the total operational cost (C) of the patrol service scheme).
3 TRAFFIC AND CONGESTION FEATURES IN ATTICA TOLLWAY

Traffic demand in AT was growing until 2009 when the average number of daily vehicle entries through the toll plazas was about 307,000 vehicles. From 2010 a significant reduction took place, mainly due to economic crisis in Greece, and the average number of daily entries dropped to 250,000 in 2011 (~19.5% compared to 2009).

Traffic relevant characteristics of AT operation from 2005 to 2011 are presented in Fig. 5 hereafter. The most heavily-trafficked section of AT is the 10 km central urban section with an average daily traffic of about 85,000 vehicles per direction during working days in 2009 (the year with peak traffic in the motorway) and 75,000 vehicles per direction during working days in 2011.

A typical working day peak hour volume, in this 3-lane mainline segment, is approximately 6,500 veh/hr/dir, while during the days corresponding to peak daily number of entries peak hour volume exceeds the 6,500 veh/h.

Traffic’s peak hour volume of about 6,500 vehicles is close to the theoretical capacity of the 3-lane mainline section [14], contributing to the reduction of the level of service and resulting in the increase of delays and the lengthening of queues for a certain period of the day. Also, in case of any incidents in this section during peak hours, it is obvious that queues are faster and longer spread even though the response time of Patrols is very low (5 minutes in average from 2005 to 2011).

The following Fig. 6 shows a significant reduction of the average speed during the working days of July of 2009 (one of the most heavily-trafficked period on record), in comparison with the same month’s working days (not congested conditions under usual circumstances) on the central section of the motorway.

The reduction observed during the morning peak hours, is about 36% compared to the Sunday speeds (63 km/h on working days vs 98 km/h on Sundays).

Number of incidents recorded by AT Traffic Management Centre follows the pattern of Annual Average Daily Entries (AADE: Annual Average Daily Entries). Table 1 indicates the strong relationship between these two factors. For example between 2005 and 2009 the total increase of AADE was 21.9% while incidents were increased by 17.2%.

In 2010 the reduction of AADE was 8.5% and has almost the same effect on the reduction in the number of incidents which was 8.4%. This significant association does not seem to be valid for 2011.

![Figure 5: Typical hourly volume distribution in central, 10 km urban section in AT (Working day, 2009).](image-url)
when a reduction in AADE was 11% and has practically no result on incident occurrences (−1.5%) due to increase of other types of incidents like vehicle breakdown, obstacles, etc.

According to the total number of incidents, recurrent and non recurrent, congestions were 684 or 2 per day in 2005 and 2007 or 5 per day in 2008. A definition of congestion involves elevated density (detector occupancy above 30%) and low speed, usually under 30 mph, although speeds in the range between 40 and 60 mph are indicative of congestion, if speed downstream the bottleneck is clearly above 60 mph and detector occupancy is at or below 10%.

Congestion is also characterized by the formation of queues which must also be sustained for a minimum period (e.g., 30 minutes or more) and in the long term; for example, Chen et al. [15] used a criterion for bottleneck presence based on 90% of days analyzed for a minimum of three months of data.
For year 2010 and 2011 a significant reduction in congestion appears (Fig.7). Congestion average duration was the maximum in 2008 (1.63 hours) and the minimum in 2011 (1.1 hour). Also the average maximum in length had the highest value in years 2008 and 2009 (about 2 km).

The Attica Tollway Patrol Service (ATPS) consists of personnel of 55 Patrols who are using a fleet of 20 small trucks fully equipped with road signs, cones, traffic lights and other emergency equipment. Patrols are supervised and guided 24/7 by the Traffic Management Centre (TMC) of the Attica Tollway. In an average day ATPS intervenes in 72 incidents in 2011 when 26.290 was the total of incidents recorded.

The average duration was 16 minutes per assistance. Out of the total number, 75% of the incidents were vehicle breakdowns and 20% of the incidents had as result one or more lane closure. The average response time, i.e. the time between the first notification to a Patrol by TMC operators and first arrival at the site of the incident, was 5.9 minutes for 2011. Traffic Police and Fire Brigade response time was 12 and 11 minutes respectively.

4 THE FREEWAY SERVICE PATROL EVALUATION (FSPE) MODEL
The FSPE model was developed in California, USA by the University of Berkeley on behalf of California Department of Transportation (Caltrans). Evaluation takes place in 2 stages [16, 17] as follows:

a. Calculation of delays, fuel consumption and emissions saved by events treated “with” Patrol Service in comparison with those that treated “without” Patrol Service.
b. Estimation of the benefit/cost ratio of Patrol Service with quantification of the benefits and cost.
   Cost is consisted of operating and administrative cost of patrol Service.

For calculating delays produced by incidents, FSPE uses deterministic models of queue theory. As well as data, as follows:

i. Geometric characteristics of the freeway
ii. Traffic Data per hour
iii. Incidents details (type, lane affected, duration, etc)
iv. Response times of Patrol Service as the main and critical parameter of the queue due to incident (the sooner it arrives the soonest the road is cleared)
v. Average Occupancy per car-trip, value of time per passenger-hour
vi. Road capacity reduction factors in condition of incident
vii. Patrol Service (overhead cost) operational elements and costs (employees, salary, working
hours, vehicle costs, etc)

An analyzed description and data used for the evaluation of ATPS through FSPE is given by
Kopelias et al. [18].

5 FUEL CONSUMPTION AND POLLUTANTS EMISSION FACTORS
FSPE model calculates the amount of emitted pollutants (CO, NOx, etc.) savings due to congestion
and queue reduction in case of Patrol intervention. The methodology for calculating emissions is
based on the EMFAC model [19] (EMission FACtors) which is used to estimate emissions for all
types of vehicles (cars, heavy, buses etc) and all types of networks in California, United States. This
model is used also by California Air Resources Board – CARB. Because of the difference in vehicle
types in Greece (smaller cars, small engine capacity, road network, etc) an adjustment of emission
factors is necessary to be made.

The European Environment Agency in its latest version [19] of the air pollution from road trans-
port directive (European Environment Agency, 2009) proposed emission rates based on European
standards since the 90’s (Euro 1) up to 2005 and beyond (Euro 4). These guidelines cover the major-
ity of vehicles in the European Union while the two subsequent standards (Euro 5 and Euro 6)
started in 2009. To calculate pollutants based on European specifications, in AT, the following
assumptions are considered:

a. The entire fleet is specified by the standard EURO 3 (2000 and beyond)
b. The classification of vehicles, assumes that 95% are gasoline passenger cars and 5% are diesel
trucks
c. Passenger cars have an average of 1400 cc engine
d. Trucks have an average weight of 12–14t with 50% load

5.1 Passenger cars
Hot emissions estimates for Euro 2 and post-Euro 1 gasoline passenger cars are calculated as a func-
tion of speed. They have been developed in the framework of the Artemis Project [20]. The generic
function used in this case is:

\[ EF = \frac{(a + c \times V + e \times V^2)/(1 + b \times V + d \times V^2)}{1} \]

where:
- \( EF \) (Emission Factor): emissions and fuel consumption in g/km
- \( V \): speed in km/h
- \( a, b, c, d, e \): model parameters, given in Tables 2 and 3.

For the specific purpose it is assumed that AT has 15% urban characteristics and 85% highway
characteristics.

5.2 Trucks
Speed dependencies of emission factors for diesel heavy duty vehicles have been built on the results
provided by the Artemis Project. Similarly, the methodology provides hot emission factors for urban
tusses and coaches. The emission factors are provided for conventional, Euro I to Euro V standards.
Table 2: Values of model parameters for eqns (1) to (6) to calculate emissions and fuel consumption.

<table>
<thead>
<tr>
<th>Air Pollutant</th>
<th>Speed Range (km/h)</th>
<th>a</th>
<th>b</th>
<th>c</th>
<th>d</th>
<th>e</th>
</tr>
</thead>
<tbody>
<tr>
<td>Passenger Cars</td>
<td>CO</td>
<td>10–130</td>
<td>7.17E+01</td>
<td>3.54E+01</td>
<td>1.14E+01</td>
<td>-2.48E-01</td>
</tr>
<tr>
<td></td>
<td>HC</td>
<td>10–130</td>
<td>5.57E-02</td>
<td>3.65E-02</td>
<td>-1.10E-03</td>
<td>-1.88E-04</td>
</tr>
<tr>
<td></td>
<td>NOx</td>
<td>10–130</td>
<td>9.29E-02</td>
<td>-1.22E-02</td>
<td>-1.49E-03</td>
<td>3.97E-05</td>
</tr>
<tr>
<td></td>
<td>FC*</td>
<td>10–130</td>
<td>1.94E+02</td>
<td>9.44E-02</td>
<td>3.36E-01</td>
<td>-4.37E-04</td>
</tr>
<tr>
<td>Trucks – EURO3, 12–14 t, 0% gradient, 50% load factor</td>
<td>CO</td>
<td>6–86</td>
<td>3.67E+00</td>
<td>5.64E-02</td>
<td>5.23E+00</td>
<td>2.29E-01</td>
</tr>
<tr>
<td></td>
<td>HC</td>
<td>6–86</td>
<td>8.37E-02</td>
<td>1.32E+00</td>
<td>4.53E+00</td>
<td>1.89E+00</td>
</tr>
<tr>
<td></td>
<td>NOx</td>
<td>6–86</td>
<td>8.84E+00</td>
<td>5.82E-02</td>
<td>3.28E+01</td>
<td>3.25E-01</td>
</tr>
<tr>
<td></td>
<td>PM</td>
<td>6–86</td>
<td>7.53E-03</td>
<td>4.82E-01</td>
<td>4.58E+00</td>
<td>1.88E+00</td>
</tr>
<tr>
<td></td>
<td>FC*</td>
<td>6–86</td>
<td>1.47E-03</td>
<td>1.64E-04</td>
<td>-1.25E-06</td>
<td></td>
</tr>
</tbody>
</table>

*Fuel Consumption.
Source: [21].

Table 3: PM emission factors for Euro 3 and later gasoline passenger cars.

<table>
<thead>
<tr>
<th>Pollutant</th>
<th>Emission standard</th>
<th>Fuel specs (EN590)</th>
<th>Urban [g/km]</th>
<th>Rural [g/km]</th>
<th>Highway [g/km]</th>
</tr>
</thead>
<tbody>
<tr>
<td>PM</td>
<td>Euro 3 and 4</td>
<td>2000–2009</td>
<td>1.28E-03</td>
<td>8.36E-04</td>
<td>1.19E-03</td>
</tr>
</tbody>
</table>

Source: [21].

The emissions covered by the methodology are CO, VOC, NOX, PM and Fuel Consumption (FC). Ten main equations are used to calculate the emission factors, while the relevant EMEP/EEA 2009-Annex3 [21] contains the necessary parameters in a specific structure.

For the specific purpose and the assumptions described above, fuel consumption and pollutants emissions are given by the following eqns (2) to (6):

**Fuel Consumption (g/km):**

$$ FC = l/(c \times V^2 + b \times V + a) $$  \hspace{1cm} (2)

**Emissions (g/km):**

$$ CO = e + a \times \exp(-l \times b \times V) + c \times \exp(-l \times d \times V) $$ \hspace{1cm} (3)

$$ HC = a + b/(l + \exp(-l \times c + d \times \ln V) + e \times V) $$ \hspace{1cm} (4)

$$ NOx = e + a \times \exp(-l \times b \times V) + c \times \exp(-l \times d \times V) $$ \hspace{1cm} (5)

$$ PM = a + b/(l + \exp(-l \times c + d \times \ln V) + e \times V) $$ \hspace{1cm} (6)

where:

- Speed in km/h
- Variables, given in Table 2 hereafter.
6 FSPE, FUEL CONSUMPTION AND EMISSION SAVINGS RESULTS

Using the assumptions and functions introduced before, emission rates have been calculated and entered in FSPE model in sheet PARAMS [17] for different level of speed. Figures 8 and 9 illustrate the fuel consumption and emissions “profile” of the all AT traffic (cars and trucks).

FSPE model has been examined for the effect of ATSP in the total length of the freeway for a whole year. The relevant results (see Table 4), are referred to traffic volumes, incidents features, operational elements and cost for 2009 (which refers to the year with the highest traffic demand and with the maximum -up to now -company workforce i.e. patrol employees, fleet, etc).

![Figure 8: Fuel consumption per speed for AT traffic.](image)

![Figure 9: Emission per speed for AT traffic.](image)
7 CONCLUSIONS

The new fully operating updated network of Attica Tollway (AT) ensures the continuous recording of CO, NO\(_x\), PM\(_{10}\), PM\(_{2.5}\) & BTEX as well as the continuous recording and monitoring of the Road Traffic Noise indices as per the EU directive 2002/49/EC and the relative existing Greek legal framework, within a full communication telematics network based on optical fibres.

The monitored environmental data indicates a strong and direct relationship between air pollutant emissions and traffic flows in the Attica Tollway network, representing a 70 km ring road of Athens.

Traffic incident management is the main action which is used by AT operator agency in order to minimize the impact of traffic incidents and non-recurrent congestion. According to the total number of incidents, recurrent and non recurrent, congestions were 2 per day in 2005 and 2007 or 5 per day in 2008.

A definition of congestion involves elevated density (detector occupancy above 30%) and low speed, usually under 30 mph, although speeds in the range between 40 and 60 mph are also indicative of congestion, if speed downstream the bottleneck is clearly above 60 mph and detector occupancy is at or below 10%. However for year 2010 and 2011 a significant reduction was monitored.

In this article and in order to further calculate and evaluate the benefits of AT incident management which is given through Attica Tollway Patrol Service (ATPS), the Freeway Service Patrol Evaluation Methodology (FSPE) was used to calculate the savings in fuel consumptions, emissions and delays of the operation of Attica Tollway Patrol Service.

The FSPE model evaluation considers the benefit resulting from the reduction of delays, fuel consumption and emissions comparing “with” and “without” ATPS features and effects of an incident (duration, lane/s closure, capacity reduction, delays, average speed in queue, etc).

The relevant results show that:

- **B/C ratio** is greater than 1 indicating that ATPS present more benefits than costs. The ratio is 4.3:1 i.e. the annual cost of about 3 million for the Patrol Service, returns over 4 times more benefits from delays and fuel consumption reduction.
- **ATSP contributes savings of 701,969 vehicle hours per year which costs about 9.3 million euro to the road users.** It also contributes in saving 2,401,640 litres of fuel or 3.3 million euro

### Table 4: Results of FSPE model (2009).

<table>
<thead>
<tr>
<th>Emission reduction (kg/year)</th>
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</thead>
<tbody>
<tr>
<td>HC</td>
<td>725</td>
</tr>
<tr>
<td>CO</td>
<td>15,477</td>
</tr>
<tr>
<td>NO(_x)</td>
<td>8,548</td>
</tr>
<tr>
<td>PM</td>
<td>152.3</td>
</tr>
</tbody>
</table>

| Fuel Consumption reduction (mil.lit/year) | 2.4 |
|Benefit from fuel consumption reduction (mil.€/year)* | 3.3 |
|Delays reduction (vehicle hours) | 701,969 |
|Benefit of delays reduction (mil.€/year) | 9.3 |
|Total Benefit (mil.€/year) | 12,6 |
|Cost of TSP (mil.€/year) | 2.9 |

**B/C ratio** 4.3:1

*av.price per lit in 2010.
The total economic benefit for the road users reaches the value of 12.6 million euro in one year.

c. Reduction of queues and speed reduction in conditions of congestion has a remarkable effect on environmental conditions as well. FSPE model was adapted to Greek – European emission factors and the output is a reduction in emissions by 15.477 kg / year of CO, 8.548 Kg / year of NO\textsubscript{X} and 725 kg/year of HC.

REFERENCES


